

# nourish

## Terms of Reference Technical consultant: Nutrition Financing Analysis and Strategy Development – Rwanda

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JUNE 19, 2026



**CIF** CHILDREN'S  
INVESTMENT FUND  
FOUNDATION

 **NUTRITION**  
INTERNATIONAL  
Nourish Life

sightandlife 

<b>Assignment</b>	<b>Technical Consultant for Nutrition Financing Analysis and Strategy Development (Rwanda)</b>
<b>Date Advertised</b>	<b>19<sup>th</sup> June 2026</b>
<b>Expression of Interest Submission Deadline</b>	<b>8<sup>th</sup> July 2026</b>
<b>Contract Type</b>	Consultancy Contract
<b>Program</b>	<b>NOURISH;</b> <i>Nurture the ecosystem, Optimize the market, Unlock financing, Integrate and Scale up MMS (Multiple Micronutrient Supplementation) and Calcium, For Healthy Futures</i>
<b>Duty Station</b>	Kigali, Rwanda
<b>Contract Duration</b>	<b>81 working days</b>
<b>Expression of Interest Submission</b>	Interested consultants are invited to submit the following documents by email to <a href="mailto:bidsafrica@nutritionintl.org">bidsafrica@nutritionintl.org</a> no later than <b>8th July 2026, Close of Business (East Africa Time)</b> :  Subject header: <b>"Expression of Interest Nutrition Financing Analysis and Strategy Development- Rwanda"</b> .  Shortlisted applicants will subsequently be invited to submit a detailed technical and financial proposal.

# 1. Background and Rationale

## About the NOURISH Investment

The NOURISH Investment (Nurture the Ecosystem, Optimize the Market, Unlock Financing, Reinforce ANC Platforms, Integrate and Scale MMS and Calcium for Healthy Futures) is a five-year, multi-country grant initiative designed to strengthen maternal nutrition platforms for Multiple Micronutrient Supplementation (MMS) and calcium supplementation across Africa. The project supports the sustainable transition from Iron and Folic Acid Supplementation (IFAS) to MMS by providing technical assistance to eight African countries.

Maternal undernutrition remains a significant public health challenge in Rwanda, contributing to high levels of maternal anaemia, low birthweight, and adverse birth outcomes. These conditions not only affect maternal and newborn survival but also have long-term implications for child growth, cognitive development, and human capital formation.

MMS has been identified as a cost-effective, evidence-based intervention to improve maternal nutrition and birth outcomes when delivered through antenatal care (ANC) platforms. While Rwanda has made progress in strengthening maternal and child health services, the transition from IFAS to MMS and the achievement of sustained, high coverage remain constrained by financing gaps, fragmented funding, and limited integration into national health financing systems.

Rwanda is advancing broader health sector priorities, including strengthening primary health care, expanding antenatal care coverage, and improving the efficiency and sustainability of health financing. Maternal nutrition and anaemia reduction are recognized priorities within national health and nutrition strategies, creating an opportunity to better integrate MMS into existing policy frameworks and financing mechanisms.

This work is being undertaken as part of the broader NOURISH Project, funded by Children's Investment Fund Foundation (CIFF), with the NI Consortium as Lead and NI serving as the Regional Technical Assistance Partner leading the Health Financing strategy. The initiative aims to strengthen key health system enablers including financing, policy, product availability, and service delivery to support the sustainable scale-up of MMS. In this context, there is a need to develop a robust, evidence-based nutrition financing strategy to support the scale-up and sustained delivery of MMS in Rwanda. This includes identifying financing gaps, mapping existing and potential funding sources, and defining practical pathways to mobilize and align domestic, external, and innovative financing.

This assignment will contribute to the broader maternal nutrition financing agenda by supporting the Government of Rwanda and partners to strengthen the financing architecture for MMS, ensuring it is sustainably integrated into the health and nutrition system and positioned as a priority investment for improving maternal and child health outcomes. This work is also directly aligned with Rwanda's National Strategy for Transformation (NST2) targets, which prioritize a significant reduction in stunting prevalence as a key indicator of human capital development and national progress.

## 2. Objectives of the consultancy

The objective of the consultancy is to provide technical assistance to the Rwanda Ministry of Health (MOH) through Rwanda Biomedical Centre (RBC) in close collaboration with National Early Children Development Agency (NCDA) to generate comprehensive evidence on the current nutrition (including MMS and IFAS) financing landscape in Rwanda, including public, donor, and partner financing flows, to inform strategic policy recommendations for improved and sustainable nutrition financing.

Specifically, the assignment aims to

1. Assess the current financing landscape for IFAS and MMS and maternal nutrition in Rwanda.
2. Estimate the financing gap for scaling up MMS through antenatal care platforms.
3. Assess MMS financing options including revenue generation, pooling of resources and purchasing arrangements to determine the feasibility of the options within the Rwandan context, and
4. Advise on the feasibility of the financing options together with detailed implementation requirements for the relevant financing opportunity

## 3. Scope of Work

The Consultant will undertake the following key task:

### **Activity 1: Conduct MMS Financing Landscape Assessment**

The Consultant will work in close collaboration with the Rwandan MOH, Rwanda Biomedical Centre (RBC), National Early Children Development Agency (NCDA) and Nutrition International (NI) and NOURISH consortium partners to provide technical support for the MMS Financing Landscape Assessment. The overarching objective of this assessment will be to generate information that will inform the development of Nutrition/MMS Financing Strategy for MMS scale up.

As part of this assignment, the Consultant will apply a mixed-methods approach, combining qualitative and quantitative techniques to collect, analyze, and triangulate data from multiple sources. These will include desk reviews, key informant interviews (KIIs), stakeholder consultations, and secondary data collection, conducted with the support of the MOH and NI teams. The Consultant will liaise closely with the MOH Health Financing Team, who will provide oversight throughout the assessment process, including reviewing draft outputs and participating in co-creation workshops and validation meetings.

Specific tasks of this activity will include: -

- Conduct an in-depth analysis of Nutrition/MMS financing by extracting and analyzing quantitative data from donors, implementing partners, government entities, and other stakeholders to estimate resource needs, allocations, utilization, and funding gaps.
- Carry out a comprehensive literature review and situational analysis of maternal nutrition and MMS financing in Rwanda, including:
  - Public financing (government budgets and expenditure)
  - Donor and development partner funding flows
  - Financing for IFAS/MMS commodities and antenatal care (ANC) delivery platforms
  - National MMS Roadmap (2026-2030)

- Conduct key informant interviews (KIIs) with relevant stakeholders to validate and triangulate findings from the literature review and data analysis.
- Synthesize findings into a comprehensive MMS Financing Landscape Assessment Report, including key findings, identified gaps, and actionable recommendations, and present the results key stakeholders.
- Estimate the financing gap for MMS scale-up under different coverage scenarios (e.g., phased vs. national scale-up).
- Analyze the sustainability and predictability of existing financing sources.
- Develop financing scenarios and trade-offs to inform decision-making and prioritization.

### **Expected Deliverables (Activity 1)**

- **1.1** Inception report and presentation outlining the analytical framework, workplan and timelines, data sources and collection methods, and stakeholder engagement approach.
- **1.2** Literature Review and Situational Analysis Brief summarizing key findings on maternal nutrition and MMS financing in Rwanda, including financing trends, key actors, and identified gaps.
- **1.3** Key informant interview summaries and notes.
- **1.4** MMS Financing Gap and Scenario Analysis
- **1.5** A comprehensive assessment report on nutrition financing (including MMS) in Rwanda, providing an in-depth analysis of trends, funding sources, and expenditure patterns, and identifying key challenges and opportunities to strengthen MMS financing.
- **1.6** Final draft report on MMS Financing Landscape

### **Activity 2: Develop National MMS Financing Strategy**

As part of this assignment, the consultant will work with the Ministry of Finance (MOF), MOH/RBC, NCDA and NI to utilize findings from the landscape analysis to develop the MMS Financing Strategy.

Specific tasks of this activity will include: -

- Assess MMS financing options including revenue generation, pooling of resources and purchasing arrangements to determine the feasibility of the options within the Rwandan context.
- Advise on the feasibility of the financing options together with detailed implementation requirements for the relevant opportunity.
- Attend regular meetings with MOH and NI to monitor the progress of the development of the MMS Financing Strategy.
- As part of the document preparation process, NI will organize two rounds of workshops (a 2-day validation meeting to discuss the overall Financing Strategy and a 2-day High-level workshop to finalize the plan). The consultant will be required to prepare and present the draft plan to government and stakeholders in these meetings

## Expected Deliverables (Activity 2)

- **2.1** Draft MMS Financing Strategy
- **2.2** PowerPoint slides on the MMS Financing Strategy outcomes in a 2-day validation meeting to discuss the overall Financing Strategy and a 2-day High-level workshop to finalize the plan. After the session, the consultant will incorporate the feedback in the strategy document and submit the final version to Rwanda's relevant institutions and NI team
- **2.3** Facilitate and draft validation workshop report summarizing key discussions, next steps and agreed recommendations
- **2.4** Final MMS Financing Strategy for transition and scale-up, incorporating inputs from the landscape analysis, stakeholder consultations, and workshop feedback, submitted to NI
- **2.5** Technical Brief for MMS Financing Strategy

## Deliverables, Timeline and Level of Effort

The Consultant will deliver the following outputs in line with the agreed workplan. Detailed descriptions of deliverables are provided in Section 3 (Scope of Work).

Activity	Output	Due Date	Estimated LOE (Days)
<b>Activity 1: Conduct MMS Financing Landscape Assessment</b>	1.1 Inception Note	10 Aug 2026	4
	1.2 Rapid Literature Review & Situational Analysis	20 Aug 2026	8
	1.3 Key Informant Interview (rolling)	27 Aug 2026	15
	1.4 Preliminary Financing Gaps & Scenario Analysis	30 Aug 2026	4
	1.5 Draft MMS Financing Landscape Brief	5 Sept 2026	6
	1.6 Final Landscape Report (expanded version)	15 Sept 2026	4
<b>Activity 2: Develop MMS Financing Strategy</b>	2.1 Draft MMS Financing Strategy (for early validation)	10 Sept 2026	10
	2.2 PowerPoint slides on the MMS Financing Strategy for Stakeholder workshop	20 Sep 2026	1.5
	2.3 Facilitate and draft Validation Workshop Report	15 Oct 2026	8.5
	2.4 Final National MMS Financing Strategy	15 Nov 2026	10
	2.5 Technical Brief for MMS Financing Strategy	30 Dec 2026	10
<b>Total Estimated Level of Effort</b>			<b>81 days</b>

## 4. Deliverables

The consultant will be expected to produce the following outputs:

1. Draft and Final MMS Financing Landscape Analysis Report
2. Draft and Final MMS Financing Strategy
3. PowerPoint slides on the MMS Financing Strategy
4. Validation Workshop Report summarizing key discussions, next steps and agreed recommendations on the MMS Financing Strategy
5. Technical Brief for MMS Financing Strategy

## 5. Duration of the Consultancy

The consultancy is expected to be conducted over a **period of 81 working days**.

## 6. Location and travel requirements

The consultant will be based in Kigali, Rwanda, with periodic engagement at relevant government and partner offices, including the Ministry of Finance.

The assignment will require in-country travel, including participation in stakeholder consultations, technical meetings, and validation workshops as needed. All approved travel and overnight stays required under this consultancy will be reimbursed by NI in accordance with NI policies and standard rates, subject to prior approval.

The consultant will be responsible for local travel within Kigali for meetings and consultations related to the assignment. When not required for in-person engagements, the consultant may work remotely but is expected to remain accessible for regular coordination and technical discussions with the NI Health Economics team, the Sight and Life Country Office, and relevant government stakeholders.

## 7. Management and Reporting/Coordination mechanism

- The Consultant will report to the Director, Nutrition Financing (NOURISH) at NI and will work in close collaboration with the NI Health Economics and Nutrition Financing team, the country technical implementing partner, Sight and Life Africa (SAL), and other relevant maternal nutrition implementing partners in Rwanda.
- The consultant will work under the overall guidance of the Ministry of Health (MoH), in close coordination with the Ministry of Finance (MoF) and relevant institutions (RBC and NCDA)
- At all stages of the assignment, the Consultant will take into account the technical guidance and inputs of government stakeholders and partners, including on the structure, content, and policy relevance of all outputs.
- Nutrition International will provide funding for the assignment. Payment will be linked to satisfactory performance and delivery of agreed outputs, as certified by the Consultant and the Supervisor, and aligned with agreed deliverables and timelines.
- The contract will cover the duration of the assignment as defined in this ToR.

## 8. Required Expertise, Experience, and Qualifications

### **The Consultant should have the following profile:**

A health economist or public finance specialist with strong expertise in health financing, resource mobilization, and economic analysis of health and nutrition interventions. The individual should have a demonstrated track record of delivering high-quality analytical work, policy-relevant reports, and stakeholder engagement in low- and middle-income country contexts, preferably in Africa.

### **Education:**

- Master's degree or PhD in health economics, economics, public finance, public health, nutrition or a related field

### **Skills:**

- Strong analytical and quantitative skills, including experience with financing and economic analysis.
- Excellent technical writing and presentation skills.
- Ability to translate complex analysis into clear, policy relevant. recommendations.
- Strong stakeholder engagement and facilitation skills.
- Fluency in written and spoken English.

### **Experience:**

- At least 8–10 years of relevant experience in health financing, public finance, or economic analysis of health/nutrition programs
- Demonstrated experience in developing health financing strategies, investment cases, or resource mobilization plans
- Relevant Experience conducting financing landscape analysis, costing, and/or financing gap assessments in Rwanda or in East African Region.
- Familiarity with maternal and child health and/or nutrition programs, preferably including supplementation interventions
- Experience working with government institutions (e.g., Ministries of Health and Finance) and development partners
- Demonstrated ability to support policy processes, stakeholder consultations, and validation workshops
- Experience in sub-Saharan Africa, with familiarity with the Rwanda context considered an advantage

## For the Request for Proposals

### Application Process

Interested consultants are invited to submit the following documents by email to [bidsafrica@nutritionintl.org](mailto:bidsafrica@nutritionintl.org) no later than **8<sup>th</sup> July 2026, Close of Business (East Africa Time)**:

1. **Up-to-date Curriculum Vitae (CV)**
2. **Cover Letter** (maximum 2 pages) explaining the applicant's suitability for the assignment, motivation, and availability.
3. **Technical Proposal**, including the following:
  - a) Appreciation of the Background and Context
  - b) Proposed Implementation Approach
  - c) Any Comments or Questions on the Terms of Reference (TOR)
4. **Financial Proposal**

Any questions regarding this TOR should be sent to [procurementafrica@nutritionintl.org](mailto:procurementafrica@nutritionintl.org) no later than **25<sup>th</sup> June 2026, Close of Business (East Africa Time)**

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